Article 2: Public Rights-of-Way and Land Development

Division 12: Excavation Fees

("Excavation Fees" added 9-22-2003 by O-19215 N.S.)

§62.1201 Findings and Purpose

The City Council finds that Excavations degrade and shorten the life of the Public Rights-of-Way. It is the purpose and intent of this Division to provide policies and procedures for Excavation in the Public Rights-of-Way in order to establish cost recovery mechanisms for all costs resulting from Public Utilities' Excavations. In addition, the policies and procedures of this Division are intended to deter and reduce the number of excessive, repeated Excavations in the Public Rights-of-Way, thereby minimizing damage to the Public Rights-of-Way, traffic safety concerns as well as inconvenience to the community.

("Findings and Purpose" added 9–22–2003 by O–19215 N.S.)

§62.1202 Definitions

For purposes of this Article, the following definitions apply:

"Arterial Street" means a Public Right-of-Way that: (1) primarily provides a network connecting vehicles and transit to other primary Public Rights-of-Way and to the freeway system; (2) carries heavy vehicular movement up to 50,000 Average Daily Trips [ADT]; and (3) typically has a curb-to-curb width of 102 feet, or a curb to curb width as defined in the current City's Standard Drawings.

"As-Builts" means plans modified from the original design to reflect the actual product built, the purpose of which is to provide factual information on changes to the work, visible or not visible, to enable future design to proceed with accurately represented existing improvements.

"City Engineer" means the Chief Engineer of the City, or other person designated by the City Council, City Manager, or City Engineer.

"City's Standard Drawings" means the current version of that document titled "City's Standard Drawings No. 769332" which includes San Diego area regional standard drawings on file at the Maps and Records Section of the City of San Diego Development Services Department or available through the City Engineer.

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"Collector Street" means a Public Right-of-Way that: (1) primarily provides movement between Residential Streets and larger Public Rights-of-Way, (2) secondarily provides access to abutting property; (3) carries low-to-moderate vehicular movement up to 20,000 ADT; and, (4) typically has a curb-to-curb width of between 36 and 82 feet, or a curb-to-curb width as defined in the current City's Standard Drawings.

"Decorative Surface" means any surface other than unadorned concrete or asphalt on the Public Rights-of-Way such as ceramic tile, concrete pavers, stamped concrete, or other surface using a unique treatment.

"Dry Utilities" means all Public Utilities including, but not limited to, Public Utilities whose Installations are for gas, electric, cable, telephones, fiber optic, traffic signals, street lights, and television. It excludes Wet Utilities.

"Excavation" means any operation in which earth, sand, gravel, rock, or other material in the ground is moved, by using tools for grading, trenching, digging, ditching, scraping, cable or pipe plowing, drawing, brushing, or other similar activity.

"Excavation Influence Area" means the mandatory minimum areas for Resurfacing an Excavation.

"Installations" means any legally authorized type of structure, apparatus, plant, equipment, or other property installed in the Public Rights-of-Way.

"Major Street" means a Public Right-of-Way that: (1) primarily provides a network connecting vehicles and transit to other Major Streets, to Arterial Streets, and to the freeway system; (2) secondarily provides access to abutting commercial and industrial property; (3) carries moderate-to-heavy vehicular movement up to 40,000 ADT; and (4) typically has a curb-to-curb width of between 78 and 112 feet, or a curb-to-curb width as defined in the current City's Standard Drawings.

"Non-Linear Excavation" means an Excavation which is no larger than five feet by five feet, or an Excavation eighteen inches or less around substructures, required to access existing Installations for new service, or maintenance of existing Installations.

"Notice" means a written notification which is deemed to have been received on the date on which it was faxed, two days after the date on which it was mailed.

"Pavement" means the fully improved roadway surface of the Public Rights-of-Way, designed and constructed to support the movement of vehicular traffic. Pavement typically consists of asphaltic concrete or cement concrete and it includes any subgrade Installations.

"Person" has the same meaning as in Section 11.0210 of this Code.

"Pothole" means a limited Excavation used to determine the actual vertical and horizontal location of underground Installations.

"Public Rights-of-Way" means public easements or public property that are or may be used for streets, alleys or other public purpose.

"Public Utility" means Wet Utilities and Dry Utilities which provide service for, or the commodity is delivered to, the public or any portion thereof. It also includes any City department and utilities defined in California Public Utilities Code Section 216. It includes their respective contractors, subcontractors, agents, employees or representatives.

"Raised Median" means a raised separation made of berms or concrete curbs or other material which separates traffic flowing in opposite directions.

"Residential Street" means a Public Right-of-Way that: (1) provides direct access to abutting property; (2) carries up to 2,200 ADT; (3) typically has a curb-to-curb width of: (i) between 26 to 38 feet on Public Rights-of-Way where parking is allowed on only one side or as defined in the current version of the City's Design Standards; or (ii) typically has a curb-to-curb width between 30 to 44 feet on Public Rights-of-Way where parking is allowed on both sides, or as defined in the current City's Standard Drawings.

"Resurface" or "Resurfacing" means any or all of the following as directed by the City Engineer:

- (1) Any removal and replacement necessary for sub-base repairs using either Portland cement concrete, or full depth base asphaltic concrete.
- (2) Cold planing/milling the gutterline, and making horizontal header cuts to a minimum depth of one-inch, for a minimum of six feet in width, or if required by the City Engineer, cold planing/milling of the entire street width.
- (3) Replacement of any damaged traffic signal detection loops.
- Placement of Pavement reinforcing fabrics, if required by the City Engineer. (4)
- The placement of hot mix asphaltic concrete upon the existing roadbed, in (5) varying thicknesses as directed by the City Engineer and any Decorative Surfaces, as required by the City Engineer.
- The adjustment of any affected City manholes and gate valve covers. (6)

(7) The permanent layout and installation of Pavement markings.

"Slurry" means the placement of a slurry seal coating onto existing Public Rights-of-Way surfaces. It can be referred to as "Slurrying" or "Slurried."

"Trenchless Technology" means methods, material, equipment and techniques that can be used to install, replace, renew or repair underground infrastructure with minimal surface disturbance. Trenchless Technology includes drilling, auguring, boring and tunneling.

"Warranty" means a written agreement elected to be entered into by a Public Utility in lieu of paying the Excavation Fee in which a Public Utility agrees to Resurface the Public Right-of-Way under this Division.

"Wet Utilities" means all Public Utilities whose Installations are for water (both main and lateral), reclaimed water, sewer (both main and lateral), storm drains, and fire hydrants. It excludes Dry Utilities.

("Definitions" added 9–22–2003 by O–19215 N.S.)

§62.1203 Three Year Moratorium on Resurfaced Public Rights-of-Way

- (a) Public Utilities shall not Excavate in Public Rights-of-Way which have been Resurfaced three years or less prior to the permit application date, or the Excavation date where a permit is not required, unless the Public Utility obtains a written determination by the City Engineer prior to Excavation that one of the following is present:
 - (1) A bona fide emergency that:
 - (A) endangers the health and safety or property of the citizenry; and
 - (B) requires Excavation in order to remediate the emergency; or
 - (2) New service to a specific location cannot be provided:
 - (A) through existing conduit; or
 - (B) where Trenchless Technology is impractical due to one or more of the following:
 - (i) soil conditions; or
 - (ii) proximity of Installations; or

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- (iii) where a large conduit package is being installed; or
- where Trenchless Technology is economically (iv) impractical compared to trenching and Resurfacing performed in accordance with approved standards; or
- (C) the Public Utility demonstrates to the City Engineer that the service cannot be provided from another location.
- (3) Installation relocation by non-government owned Public Utilities is both:
 - (A) required by the City, County, State or Federal Government;
 - (B) not required as a result of an underground utility district established pursuant to Section 61.0501, et seq.
- (4) Only a Non-Linear Excavation will be made.
- All Public Utilities who have obtained a written determination from the City (b) that their proposed Excavation meets one or more of the criteria of Section 62.1203(a)(1)-(3) shall Resurface as directed by the City Engineer and in accordance with the following:
 - (1) Resurfacing shall include but is not limited to:
 - (A) Where the Excavation is in the direction of traffic, the Public Utility shall Resurface the entire length of the Excavation area plus the Excavation Influence Area on each end, and the entire width of the Public Right-of-Way from curb-line to curb-line, or where a Raised Median is present the Public Utility shall Resurface from the curb-line to the Median.
 - (B) Where the Excavation is perpendicular to the direction of traffic, the Public Utility shall Resurface the length of the Excavation from curb-line to curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Resurface also shall include the Excavation area plus the Excavation Influence Area on each side of the Excavation.

- (C) Where a Raised Median is present and the Excavation is perpendicular to the direction of traffic, the Public Utility shall Resurface either from the Raised Median to the curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Resurface also shall include the Excavation plus the Excavation Influence Area on each side of the Excavation.
- (c) It is unlawful for any Public Utility to violate any provision or to fail to comply with any requirements of Section 62.1203. Violations of this Division are misdemeanors as prescribed by San Diego Municipal Code section 12.0201.

("Three Year Moratorium on Resurfaced Public Rights-of-Way" added 9–22–2003 by 0–19215 N.S.)

§62.1204 Moratorium on Slurried Public Rights-of-Way

- (a) Public Utilities shall not Excavate in Public Rights-of-Way which have been Slurried one year or less prior to the permit application date, or the Excavation date where a permit is not required, unless the Public Utility obtains a written determination by the City Engineer prior to Excavation that one of the following is present:
 - (1) A bona fide emergency that:
 - (A) endangers the health and safety or property of the citizenry; and
 - (B) requires Excavation in order to remediate the emergency; or
 - (2) New service to a specific location cannot be provided:
 - (A) through existing conduit;
 - (B) or where Trenchless Technology is impractical due to:
 - (i) soil conditions,
 - (ii) proximity of Installations,
 - (iii) where a large conduit package is being installed, or

- (iv) where Trenchless Technology is economically impractical compared to trenching and Resurfacing performed in accordance with approved standards, or
- (C) the Public Utility demonstrates to the City Engineer that the service cannot be provided from another location.
- (3) Installation relocation by non-government owned Public Utilities is both:
 - (A) required by the City, County, State or Federal Government; and
 - (B) not required as a result of an underground utility district established pursuant to Section 61.0501, et seq.
- (4) Only a Non-Linear Excavation will be made.
- All Public Utilities who have obtained a written determination from the City (b) that their proposed Excavation meets one or more of the criteria of Section 62.1203(a)(1)-(3) shall Slurry as directed by the City Engineer and in accordance with Section 62.1204(d).
- Public Utilities may Excavate in Public Rights-of-Way which have been (c) Slurried greater than one year but less than two years prior to the permit application date, or the Excavation date where a permit is not required, but the Public Utility shall Slurry as directed by the City Engineer and in accordance with Section 62.1204(d).
- (d) Slurrying shall include but is not limited to:
 - (1) Where the Excavation is in the direction of traffic, the Public Utility shall Slurry the entire length of the Excavation area plus the Excavation Influence Area on each end, and the entire width of the Public Right-of-Way from curb-line to curb-line, or where a Raised Median is present the Public Utility shall Slurry from the curb-line to the Median.
 - (2) Where the Excavation is perpendicular to the direction of traffic, the Public Utility shall Slurry the length of the Excavation from curb-line to curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Slurry also shall include the Excavation area plus the Excavation Influence Area on each side of the Excavation.

(3) Where a Raised Median is present and the Excavation is perpendicular to the direction of traffic, the Public Utility shall Slurry either from the Raised Median to the curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Slurry also shall include the Excavation plus the Excavation Influence Area on each side of the Excavation.

("Moratorium on Slurried Public Rights-of-Way" added 9–22–2003 by O–19215 N.S.)

§62.1205 Excavation Fee

- (a) All Public Utilities required to obtain a permit to Excavate under this Code, shall pay an Excavation Fee as a condition precedent to obtaining a permit to Excavate a Public Right-of-Way, unless one or more of the following conditions is met:
 - (1) A Public Utility elects to execute one of the following:
 - (A) a Resurface Agreement under Section 62.1206; or
 - (B) a Warranty under Section 62.1207; or
 - (2) The Pavement within the Public Right-of-Way has not been Resurfaced or Slurried within the past specified number of years from the date of Excavation. This number shall be determined by the City Council and established by resolution; or
 - (3) The Public Utility needs only to Pothole; or
 - (4) Installation relocation by non-government owned Public Utilities is both:
 - (A) required by the City, County, State or Federal Government; and
 - (B) not required as a result of an underground utility district pursuant to Section 61.0501, et seq.
 - (5) The Public Utility has an agreement with the City which addresses payment of the Excavation Fee.

- (b) All Public Utilities that are not required to obtain a permit to Excavate under this Code shall pay an Excavation Fee as a condition precedent to Excavation unless one or more of the conditions described in Section 62.1205(a)(1)-(5) is met.
- (c) The Excavation Fee amount:
 - (1) Shall be established by the City Council by resolution adopted pursuant to this Division and placed on file in the Office of the City Clerk.
 - (2) Shall not exceed an amount reasonably necessary to recover the estimated costs for including, but not limited to all administration, investigation, inspection, monitoring, maintenance, repair, reconstruction, Slurrying and Resurfacing necessary to fully mitigate the damage and degradation caused by Excavations.
 - (3) Shall be the amount in effect on the date of issuance of a City permit to Excavate, or for Public Utilities that are not required to obtain a permit to Excavate, the amount in effect on the date of commencement of Excavation.
- (d) The City may not issue a permit and it is unlawful to Excavate until:
 - (1) The Excavation Fee has been paid; or
 - (2) One of the conditions in Section 62.1205(a)(1)-(4) is met; or
 - The Public Utility has submitted an executed Resurface Agreement or (3) Warranty.
- Public Utilities shall pay the Excavation Fee in addition to any Encroachment (e) permit, administrative fee, or any other fee required by this Code, and is in addition to any inspection, special backfill, compaction, and Pavement replacement, or other requirements imposed by this Code or by any City Department as a condition of a permit.

("Excavation Fee" added 9-22-2003 by O-19215 N.S.)

§62.1206 Resurface Agreement

- (a) In lieu of paying the Excavation Fee under Section 62.1205, a Public Utility that is required to obtain a permit to Excavate under this Code may execute a Resurface Agreement prior to City's issuance of a permit. Submission of a fully executed agreement is a condition precedent to obtaining a permit.
- (b) In lieu of paying the Excavation Fee under Section 62.1205, a Public Utility that is not required to obtain a permit to Excavate under this Code may execute a Resurface Agreement prior to commencement of Excavation. Submission of a fully executed agreement is a condition precedent to Excavation.
- (c) The Resurface Agreement will be prepared by the City and require all of the following including, but not limited to:
 - (1) A scope of work describing the nature of Resurfacing required under Section 62.1208; and
 - (2) An indemnification provision requiring that the Public Utility defend and indemnify the City; and
 - (3) A provision requiring that if a Public Utility has not previously provided to the City Engineer all documents required under Section 62.1107, then the Public Utility shall make available to the City all records described in Section 62.1104(a); and
 - (4) A provision requiring the Public Utility to pay liquidated damages due to default; and
 - (5) A provision that the Public Utility, shall annually submit a Performance Bond which meets all of the requirements of Section 129.0119(a)(1)-(6), and 129.0119(b). In contrast to Section 129.0119(a), this Section applies to all Public Utilities whether or not required to obtain a permit under this Code.
- (d) A Public Utility may elect to execute an annual and continuing Resurface Agreement prepared by the City covering more than one Excavation. All of the requirements of this Section 62.1206 shall also apply to an annual Resurface Agreement.

("Resurface Agreement" added 9–22–2003 by O–19215 N.S.)

§62.1207 Excavation Warranty

- (a) In lieu of paying the Excavation Fee under Section 62.1205, a Public Utility may elect to execute a Warranty only if all of the following conditions are met:
 - (1) The Public Utility has done business in the City of San Diego within the last five years; and
 - (2) The Public Utility demonstrates within the past five years that upon Notice they have repaired any failed Excavations to the satisfaction of the City Engineer and the City has not had to repair any Excavation made by the Public Utility; and
 - (3) The Public Utility submits an executed Warranty either:
 - (A) prior to the City's issuance of a permit to Excavate, where the Public Utility is required to obtain a permit to Execute under this Code; or
 - (B) prior to Excavation, where the Public Utility is not required to obtain a permit to Excavate under this Code.
- (b) The Warranty will be prepared by the City, and require all of the following, including but not limited to:
 - (1) A provision describing the Public Utility's sole responsibility to repair, restore, Slurry and/or Resurface under Section 62.1208, no later than thirty calendar days from Notice by the City Engineer; and
 - (2) An indemnification provision requiring that the Public Utility defend and indemnify the City; and
 - (3) A provision requiring that if a Person has not previously provided to the City Engineer all documents required under Section 62.1106, then the Person shall make available to the City all records described in Section 62.1104(a); and
 - (4) A provision requiring the Public Utility to pay liquidated damages due to default;
 - (5) A Warranty term equivalent to the remaining service life of the Public Right-of-Way prior to the Excavation, as determined by the City; and

- (6) A provision that the Public Utility, shall submit a one year Performance Bond which meets all of the requirements of Section 129.0119(a)(1)-(6) and 129.0119(b). In contrast to Section 129.0119(a), this Section applies to all Public Utilities whether or not required to obtain a permit under this Code; and
- (c) Any Public Utility that fails to execute a Warranty acceptable to the City shall not be issued a permit, nor be allowed to Excavate where no permit is required, unless the Public Utility pays the Excavation Fee in Section 62.1205.

("Excavation Warranty" added 9–22–2003 by O–19215 N.S.)

§62.1208 Resurfacing Public Rights-of-Way

- (a) Where a Public Utility is required to or elects to Resurface under this Division, the quality, quantity, and extent to which the Public Utility is required to Resurface will be determined by the City Engineer after consideration of the condition of the Public Right-of-Way to be Excavated.
- (b) Resurfacing shall include the Excavation Influence Area extending the following distances around the perimeter of the Excavation:

Street Classification	Wet Utilities	Dry Utilities
Arterial Streets	62 inches	51 inches
Major Streets	71 inches	55 inches
Collector Streets	82 inches	43 inches
Residential Streets	74 inches	46 inches

(c) Resurfacing shall include but is not limited to:

- (1) Where the Excavation is in the direction of traffic, the Public Utility shall Resurface the entire length of the Excavation area plus the Excavation Influence Area on each end, and the entire width of the Excavation area plus the Excavation Influence Area extending from each side of the Excavation area.
- (2) Where the Excavation is perpendicular to the direction of traffic, the Public Utility shall Resurface the length of the Excavation from curbline to curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Resurface also shall include the Excavation area plus the Excavation Influence Area on each side of the Excavation.
- Where a Raised Median is present and the Excavation is perpendicular (3) to the direction of traffic, the Public Utility shall Resurface either from the Raised Median to the curb-line, or for the length of the Excavation plus the Excavation Influence Area extending on each end of the Excavation, whichever is less. This Resurface also shall include the Excavation plus the Excavation Influence Area on each side of the Excavation.

("Resurfacing Public Rights-of-Way" added 9–22–2003 by O–19215 N.S.)

§62.1209 **Repair of City Excavation**

Upon Notice of failure of an Excavation made by the City, the City department responsible for the work shall repair the Excavation within thirty days. ("Repair of City Excavation" added 9–22–2003 by O–19215 N.S.)

§62.1210 **Establishment of Fund**

(a) All Excavation Fees collected pursuant to this Division shall be deposited into a designated fund and utilized only to repair a Pavement problem associated with the Excavation Influence Area for which the Excavation Fee was paid. If, after two years, additional restoration work in the Excavation Influence Area has not been necessary then the Excavation Fee collected for that Excavation Influence Area may be expended solely for all administration, investigation, inspection, monitoring, maintenance, repair, reconstruction, Slurrying, or Resurfacing, of the Public Rights-of-Way.

(b) All interest earned on the monies that have been deposited into such fund shall be retained in that fund and shall be used solely for the purpose of implementing this Division.

("Establishment of Fund" added 9–22–2003 by O–19215 N.S.) (Amended 11-14-2005 by O-19440 N.S.)

§62.1211 Strict Compliance with Division Required

It is unlawful for any Public Utility, Person, firm, or corporation to violate any provision or to fail to comply with any of the requirements of this Division. Violations of this Division are misdemeanors as prescribed by Section 12.0201. ("Strict Compliance with Division Required" added 9–22–2003 by O–19215 N.S.)